Chapter

Ethics and Law

In this unit you will meet Grace Stewart and Jim Kelly, two students who attend Franklin High School. Other characters also appear, including their law teacher, Mrs. Theresa Martin, and several of their classmates and neighborhood friends.

Mrs. Martin's first period law class at Franklin High School.

Mrs. Martin: Before we begin our discussion of the law, I'd like to ask you about the whole concept of right and wrong. How do you decide what is right and what is wrong?

Grace: I don't understand what there is to talk about. Everybody knows the difference between right and wrong.

Jim: That's just like you, Grace. You have an answer to everything.

Mrs. Martin: Now, Jim, Grace is entitled to her opinion. Let's hear her out.

Grace: It's really very simple. When I go to Sunday school, I learn right from wrong.

Jim: What if somebody has never gone to a religious school?

Grace: Then they don't have a proper set of rules to follow.

Mrs. Martin: But many people who act rightly have never gone to a religious school. How did they learn what rules to follow?

Grace: I guess someone in their family would tell them about the rules of behavior.

Mrs. Martin: But what would their family use as a guide to behavior?

Grace: Well, I'm not sure about that. Maybe they have a set of personal values that they share.

Liz: It's easy for me to tell right from wrong.

Mrs. Martin: Why is that, Liz?

Liz: Whenever I do something wrong, I get a queasy feeling in my stomach.

Ben: That's your lunch.

Liz: No. I'm serious. If I do something wrong, I get this sick feeling in my stomach.

Ben: I think right and wrong comes from the U.S. Constitution.

Mrs. Martin: Well, certainly the Constitution is one source of law in this country, but we've changed the Constitution twenty-six times in the last two hundred years.

Nathan: Well then, maybe right and wrong is just a matter of opinion.

Jim: My opinion is, you're wrong.

Erin: Since different cultures have different laws, maybe it's the government in that country that determines what's right.

Mrs. Martin: A country's government may be the source of its law, but law is not the source of morality or conduct based on what is right or wrong. Some governments enact laws that many people feel are morally wrong.

Jim: Mrs. Martin, do you think people should be punished for something they didn't do?

Mrs. Martin: Of course not. That would be wrong.

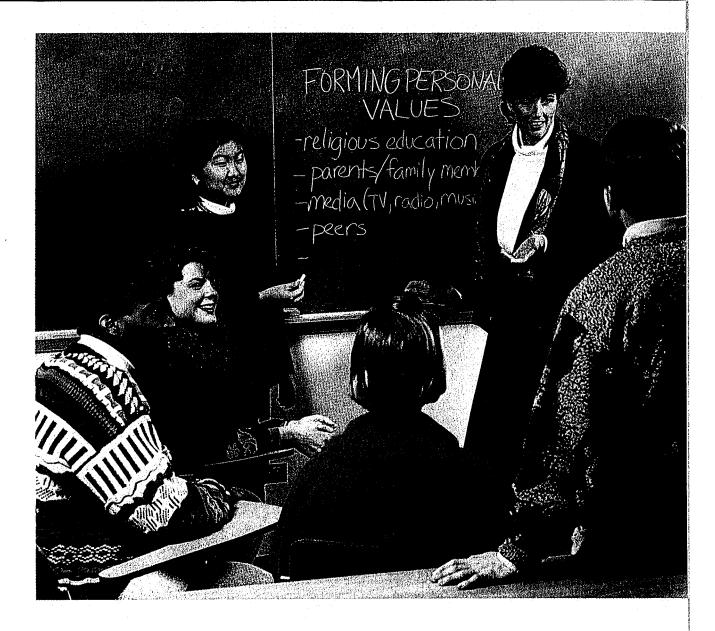
Jim: Great.

Mrs. Martin: Why?

Jim: Because I didn't do my homework.

New Terms

morality, p. 6 ethics, p. 6 law, p. 10 constitution, p. 12 common law, p. 14 precedent, p. 14 statutes, p. 14 legislature, p. 14 unconstitutional, p. 16 administrative law, p. 16



Learning Objectives

- **1.** Differentiate among the ways in which ethical decisions can be made.
- 2. Define law and explain why laws are needed.
- **3.** Explain how and why ethics and law do not always coincide.
- **4.** Distinguish among the five major sources of today's law.



The Spirit of the Law

The difference between right and wrong is not always easy to determine. People distinguish right from wrong in a variety of ways. For some, it means following rules that they have learned. For others, it means doing what their conscience says is right and avoiding what their conscience says is wrong. For still others, it means following their country's laws. Law also means different things to different people. For some, it means following time-honored legal principles. For others, it means following the rules of logic. For still others, it means developing legal principles based on the will of the majority of the people. In contrast, the sources of law are not open to debate. They are fixed by tradition and by the structure of the government.

Ethical and Legal Issues:

- 1. What is the source of morality and ethics?
- Should ethical decisions be based only on a person's feelings or opinions?
- 3. Do ethical and legal principles ever conflict?
- 4. Is the U.S. Constitution the only source of law in the United States?
- 5. Is a country's legislature the source of that country's ethical principles or the source of its law or both?

How Ethical Decisions Are Made

People have struggled with the concepts of right and wrong since time began. Our study of history tells us how the ancient Egyptians, Greeks, and others tried to determine how members of society should behave. Systems of religion and philosophy such as Judaism, Christianity, Islam, Hinduism, and Buddhism developed to guide individual behavior. Along with these developments, governments set up their own systems of rules to guide society's behavior. These systems may come into conflict with each other when their standards of conduct differ.

Defining the words ethics and morality can be difficult. Morality involves the values that govern a society's attitude toward right and wrong. Thus, a person who lives by certain social values is said to be moral, one who does not is immoral, and one who doesn't care is amoral. Ethics, in contrast, attempts to develop the means for determining what those values should be. Ethics also tries to create rules in keeping with those values. In this text the two words, ethics and morality, will be used interchangably to encompass both ideas.

Feelings and Opinions

In the opening vignette, Liz said she knows she is doing something wrong when she gets a queasy feeling in her stomach. Nathan offered the view that ethics may be a matter of opinion. Both of these students see ethics as opinions and feelings that may change from person to person and from situation to situation.

Many people share the view that ethics are based on changing feelings and opinions. It is a very popular position in the United States because this nation was founded on a tradition of tolerance. This country encourages a free exchange of ideas, feelings, and opinions on all subjects, including ethics. In addition, the United States is a country of immigrants from a variety of cultures, many of which have different ethical values. Since we want to respect these different cultures, we often conclude that each culture is right within its own world, even when the values of that culture clash with another.

Example 1. A group of Laotian immigrants to the United States moved into an apartment building near a city park. Believing that the city park was a common area for them to use, they cut down some of the trees and planted gardens. City officials stopped their illegal use of city property and demanded damages. To the Laotians, the land was common property to be used as a resource as was the custom in their country. To the city officials, the land was city property to be enjoyed by all the citizens.

Some people see a problem with basing ethical decisions on feelings and opinions. They argue that if ethics are just a matter of opinion or feelings, then no one can ever do anything wrong.

Example 2. Nathan comes from a poor family, while Erin's family is wealthy. Nathan believes that Erin has more money than she needs. When she leaves her purse unattended in the school cafeteria, Nathan steals her billfold. Nathan defends the theft by saying that he feels he deserves the money more than Erin, who can always get more from

Most people would say Nathan's theft is wrong despite his opinion that he is right. In fact, many people would say Nathan is wrong even if there were no law against theft. How can people figure out that theft is wrong even without a law telling them it is wrong? One answer is to look at how an action helps or hurts the people affected by it. As we shall see later in this chapter, Nathan's theft is wrong not only because it hurt Erin, but also because it sets a bad example for others to follow.

The Greatest Good

Most people are not hermits; they live and work in society. This means their actions affect others. If someone does something that hurts a lot of innocent people, many others would feel that action is wrong. These people would say they make their ethical decisions based on the greatest good for the greatest number of people affected by an action. The more good that results, the more ethical the action. The more bad that results, the less ethical the action.

Some people use the greatest good principle because they see it as a natural way to make ethical decisions. Others question the principle because it often results in decisions that seem unfair and because it can often be misapplied.

Example 3. Elaine knows that 10 of her 20 classmates cheated on their last law exam. The teacher mistakenly identifies an innocent student

educing

The United States legal system resolves only a fraction of the problems that disrupt business and personal life. Know what local, state, or federal laws have been passed or revised. Watch for new rules or regulations that administrative agencies have added. Decide which ones might affect you.

as the only one who cheated. Elaine decides that the greatest good for the greatest number would be for her to keep silent and not identify the 10 students. She thus sacrifices the one student for the many.

Elaine has misapplied the greatest good principle. Her refusal to identify the 10 guilty students does not really help the greatest number of students. It does not help the students in all of the school's law classes who did not cheat on the exam. Elaine has forgotten about the unethical example this will set for the whole school. She has also not considered the bad effects this will have on the school's academic standards. In addition, her decision to keep quiet is not fair to the innocent student, who must take the blame for the guilty parties. Some people resolve these problems with the greatest good principle by using the golden rule as their ethical guide.



▲You know and meet all kinds of people every day. What influences how you treat them?

The Golden Rule

As commonly expressed, the golden rule holds that you should "Do unto others as you would have them do unto you." Because of its consistency and its universal appeal, many people prefer this rule over the other two. Some people identify the golden rule with Christianity. However, many of the world's religions embrace this rule. Buddhism, for example, states the rule as "Hurt not others with that which pains thyself." The heart of the golden rule is empathy. Empathy means putting yourself in the other person's position. One way of testing the morality of an action under the golden rule is to ask yourself, "Would I want to be treated like this?" If the answer is "no," then the action probably violates the golden rule. The principle of good sportsmanship you learn in athletics is an outgrowth of the golden rule.

Example 4. Steve is the star pitcher on Franklin High School's varsity baseball team. However, he is having a bad outing against the Vikings of St. Joseph High. Frustrated, Steve throws two pitches at St. Joseph's best batter. When the umpire ejects Steve from the game, Franklin's coach does not argue. Instead, he tells Steve, "You were wrong to throw those pitches at that kid. If it's right for you to throw at their batters, then it would be right for their pitchers to throw at our batters." Steve agrees that he would not want to be a pitcher's target either.

Although the golden rule appears easy to follow, it can be difficult to fully understand. The rule also can be abused by people who place their own self-interest above the interests of other people.

Example 5. When law tests are handed out in Mrs. Martin's class, Max accidentally receives two copies of the exam. He fills out one and returns it, but keeps the other. After class, he gives the copy to his friend, Lew, who will have a chance to look at it before his afternoon law test. Max justifies his conduct by saying he would want Lew to give him the test if Lew had been the one to receive the extra copy.

Max has violated the spirit of the golden rule. To more completely understand the golden rule, we can look into the logic behind it. The golden rule has been adopted by many of the world's religions for two reasons. First, it respects the dignity and worth of individuals. People feel their own self-worth and want to be treated with respect. The golden rule teaches that those who wish to be treated with respect must first be respectful of others.

Example 6. Bill resents the fact that his parents keep very close watch on all his activities. He feels that they think he is a child, although he believes he is an adult. One day, after his parents have grounded him for coming home late, Bill declares rather angrily, "You treat me like a child. You're always making decisions for me. I'm grown up enough to be responsible for myself."

Whether or not Bill is correct about his ability to be responsible, he is, nevertheless, expressing what some people consider the first basis for the golden rule. People want to be treated with respect. The second reason the golden rule has been widely adopted is that, if followed properly, it can be applied in all situations. A rule that cannot be consistently applied may be misapplied by those who wish to justify immoral behavior.

Example 7. Haley and her boyfriend, Tom, have just had a serious argument. To make Tom jealous, she promises Eddie that she will go to the junior prom with him, even though she has no intention of doing so. When Tom finds out about Haley's promise to Eddie, Tom and Haley make up. Haley then breaks her date with Eddie.

Haley has adopted a rule in her life that says, "I will make false promises to people if those false promises will get me what I want." For her, this rule justifies her dishonest behavior. Haley may be satisfied with her rule, but some people might not wish to follow it. They might wonder if anyone trusts another's promises. In such a situation, no one could make a promise, and no one would accept a promise, even if it were made. A world without promises would be a world without commerce, credit, or social engagements. Haley's rule violates the spirit of the golden rule. Consider the opposite case.

Example 8. Inez has a crush on Carlos, who is Maria's steady boyfriend. Although Inez would rather go to the homecoming dance with Carlos, she promises to go with Julio. When Maria and Carlos break up, he asks Inez to go to the homecoming dance. Despite her desire to go with Carlos, she tells him "no" because she has already promised to go with Julio.

Inez has adopted a principle that is in keeping with the golden rule. For Inez, this principle, "Once you've made a promise, keep it," can be applied consistently. If everyone in a society would follow this rule, then that society would be based on trust. In such a society, people would feel free to make promises and the people to whom those promises were made would readily accept them. For people like Inez, a world based on promises is a world in which commerce, credit, and social engagements flourish. Inez has adopted a rule that she can apply in all situations; she finds it to be a consistent, moral guide.



▲Some people believe there should be laws against the broadcast and/or sale of songs with lyrics that they consider immoral. What factors might you consider in judging a song's lyrics?

The Relationship Between Ethics and Law

Thus far we have considered three ways to make ethical decisions: (1) by relying on opinions and feelings, (2) by gauging the greatest good for the greatest number of people, and (3) by following the golden rule. If all these techniques always reached the same ethical result and if everyone always acted by those results, there would be no need for law. In the real world, however, even when most everyone agrees that a particular type of conduct is immoral or wrong, that doesn't stop some people from engaging in that conduct. For instance, most everyone agrees cheating is immoral. Yet, you may have witnessed a classmate cheating sometime this week. Similarly, most people agree that drug use is wrong, but that has not eliminated the drug problem from our society.

Why Law Is Necessary

Ethics tells us what we ought to do. The law is needed because people do not always do what they ought to do. Law consists of rules of conduct established by the government of a society to maintain stability and justice in that society. It does this by defining the legal rights and duties of the people. It also provides a means of enforcing these rights and duties through law enforcement agencies, courts, legislatures, and regulatory agencies.

The law cannot always make people do what is right. However, it does have the power to punish them for doing things that are wrong.

Example 9. Amalfi sees a blind man standing on the corner of a busy intersection. Even though it is clear that the man needs help crossing the street, Amalfi ignores him and continues on his way. Jake, who belongs to a street gang, happens by. To impress the other gang members, he pushes the blind man into the street.

The law cannot make Amalfi help the blind man across the street, although ethically he ought to stop and offer assistance. In sharp contrast, the law can and will punish Jake for his actions. The law must draw the line between permissible and impermissible conduct so that, at the very least, people do not hurt one another.

Ethical and Legal Conflicts

Since the law is made by people, it is imperfect. Legislators and judges bring their own personal opinions and their own views on ethics and morality to the lawmaking process. This means that, at times, ethics and the law will conflict.

Example 10. Clark is the editor of the Franklin High Herald. Rita tells Clark that another student is selling drugs on campus. She asks Clark not to reveal her identity in his news article or to the police. Clark agrees. When the article appears and the student is arrested, Clark has to testify at the trial. Clark refuses to identify Rita even though the judge orders him to do so. Clark is held in contempt of court and is fined.

Clark has obeyed the ethics of journalism by refusing to identify the source of his story. However, he has refused to obey the legal order of a judge.

Such conflicts between ethics and law are not uncommon. In fact, most of us face them at one time or another in our lives. In a perfect world, ethics and the law would always be the same. Unfortunately, our world is not perfect and is not likely to become perfect in our lifetimes. Therefore, having law is better than letting individuals set up their own rules or handle their own disputes in a haphazard or even violent manner.

Laws Come From Different Sources

In general, law in the United States today comes from five main sources. Figure 1-1 below summarizes these sources.

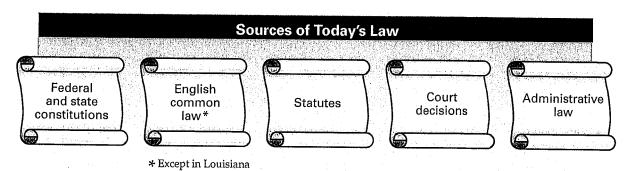


Figure 1–1 American law develops from five main sources. Which of these sources is the most familiar to you?

Federal and State Constitutions

We have already defined law as rules of conduct established by the government of a society to maintain stability and justice in that society. In the opening vignette, Ben offered the opinion that right and wrong come from the U.S. Constitution. In answer to Ethical and Legal Issue 5, from one point of view he was partially correct. Laws come from the government and a country's **constitution** spells out the principles by which that country's government operates. That is why we say that a constitution is the most fundamental law of a country. In our country, the most fundamental law is the U.S. Constitution.

U.S. Constitution

The Constitution of the United States is the broad, basic foundation for the laws of the country. It sets forth the fundamental rights of citizens. It also defines the limits within which the federal and the state governments may pass laws. In addition, it describes the functions of the various branches and divisions of our national government. See Figure 1–2 on page 13 for an overview of the federal Constitution.

Articles I, II, and III of the Constitution set forth the structure and the powers of the three branches of the federal government. Article IV requires each state to give "full faith and credit" to the laws of all other states. That is, it requires each state to accept the laws of another state. Article V tells how the Constitution may be amended or changed.

Article VI contains the supremacy clause. It states that the U.S. Constitution and the laws of the United States and treaties shall be the supreme law of the land. Article VII, the last article, provided for ratification of the Constitution. This took place in 1787.

The first 10 amendments, ratified in 1791, are called the Bill of Rights. They limit the powers of the government. Their basic purpose is to protect two kinds of rights—rights of individual liberty and rights of persons accused of crimes.

Today there's a total of 26 amendments. Let's take a look at two of them. The Fourteenth Amendment provides that no state shall "deprive any person of life, liberty, or property, without due process of law; nor deny to any person within its jurisdiction the equal protection of laws." This is known as the equal protection clause. A major principle of justice, then, requires equal treatment of all people under the law. The Fourteenth Amendment requires state governments to give to their citizens the same rights that the federal government must give to U.S. citizens under the Fifth Amendment.

Example 11. Joe Hogan was denied admission to the Mississippi University for Womens' School of Nursing solely because of his sex. The university is supported by funds provided by the state government. In 1982, the U.S. Supreme Court held that the single-sex admissions policy of the state school violated the equal protection clause of the Fourteenth Amendment. The court said that the policy continued the stereotype of nursing as a woman's job. Hogan was admitted to the school of nursing.



The last time that an amendment was almost added to the Constitution was in 1982. The Equal Rights Amendment was proposed as the 27th Amendment to the Constitution. First introduced in 1923, the amendment passed Congress in 1972. To become law it had to be approved by the legislatures of three-fourths of the states. It never took effect because, by the 1982 deadline, only 35 of the necessary 38 states had approved the amendment.

United States Constitution ARTICLES The Legislative Branch Amendments to the Constitution Section 1 Congress 1st Amendment (1791) Religious and House of Representatives Section 2 Political Freedom Section 3 Senate 2nd Amendment (1791) Right to Bear Arms Section 4 **Elections and Meetings** 3rd Amendment (1791) Quartering Troops Section 5 Organization and Rules 4th Amendment (1791) Searches and Section 6 Privileges and Restrictions Seizures Section 7 Passing Laws 5th Amendment (1791) Rights of Accused Section 8 **Powers of Congress** Persons Section 9 Powers Denied to the Federal 6th Amendment (1791) Right to Speedy, Government Fair Trial Section 10 Powers Denied to the States 7th Amendment (1791) Right to Jury Trial 8th Amendment (1791) **Bail and Punishment** 9th Amendment (1791) Rights Not Alimed all chair equivolations. Enumerated 10th Amendment (1791) Powers Reserved to Section 1 President and Vice-President the States Section 2 Powers of the President 11th Amendment (1798) Section 3 **Duties of the President** Suits against States 12th Amendment (1804) **Election of President** Section 4 Impeachment and Vice-President 13th Amendment (1865) Abolition of Slavery ARTEUSIIII THOUGHTENSTANCH 14th Amendment (1868) Limitations on State Action Section 1 **Federal Courts** 15th Amendment (1870) Right to Vote Jurisdiction of the Federal Courts Section 2 16th Amendment (1913) Income Tax Section 3 Treason 17th Amendment (1913) Direct Election of Senators CARTICLE IV. Relations among States 18th Amendment (1919) Prohibition 19th Amendment (1920) Women's Suffrage Section 1 Official Acts 20th Amendment (1933) "Lame Duck" Section 2 Mutual Duties of States Amendment Section 3 New States and Territories 21st Amendment (1933) Repeal of Prohibition Section 4 Federal Protection for States 22nd Amendment (1951) Limit on Presidential Terms ARM CUEVA The Amending Brocess. 23rd Amendment (1961) Voting in the District of Columbia 24th Amendment (1964) Abolition of Poll Tax ARTICLE VI National Supremacy 25th Amendment (1967) Presidential Disability and Succession Alitication of the 26th Amendment (1971) Eighteen-Year-Constitution **Old Vote**

Figure 1–2 The government of the United States is based on six articles and 26 amendments of the Constitution. What name is given to the first 10 amendments?

The Twenty-Sixth Amendment, the most recent, was enacted in 1971. It gives 18-year-olds the right to vote. Section 1 of the amendment reads: "The right of citizens of the United States, who are 18 years of age or older, to vote shall not be denied or abridged by the United States or by any state on account of age." Note that the amendment does not prohibit any state from allowing citizens less than 18 years of age to vote if it so chooses.

State Constitutions

Each state has its own constitution. Although similar, these constitutions are not identical to the federal Constitution. Sometimes, they are more protective, narrower, and more restrictive than the federal Constitution.

Example 12. The Massachusetts legislature wanted to have a graduated income tax like the federal income tax. A graduated tax requires people with larger incomes to pay a higher tax rate than people with smaller incomes. The legislature could not assess such a tax, however, because the Massachusetts Constitution requires all people to be taxed at an equal percentage rate.

Common Law

The legal system of the United States, except for Louisiana, is rooted in the English common law. The early American colonists came from England. It was only natural for them to adopt the law of England as the law of their new land.

In the early days of English history, the kings tried to centralize the English government and establish a court system. Judges, called justices or magistrates, traveled in circuits around the countryside, deciding cases. Since there was no written law, they often made decisions based on the customs and traditions of the people. Judges shared their decisions with other judges. Every effort was made to share the same law "in common" with everyone else throughout the country—thus the term common law arose. Eventually, court decisions were written down. A body of cases developed allowing judges to refer to past cases in making their decisions. This led to the doctrine of precedent. Under this doctrine, a judge is required to follow an earlier court decision when deciding a case with similar circumstances. It is also sometimes called the doctrine of stare decisis, which means "let the decision stand."

Over time, in the United States, the English common law has become eroded by the passing of state statutes and court decisions. Nevertheless, parts of the common law exactly as it was practiced in England still exist in the laws of many states today.

Statutory Law

Statutes are laws specifically passed by a governing body created for that purpose. Thus, laws passed by the U.S. Congress, state legislatures, local city councils, or town meetings can all be called *statutory law*. Statutory law is found in state and federal statutes, city *ordinances* and town *bylaws*. The differences in terms tell us at which level of government a law was passed.

State Statutes

Each state has its own legislature, or body of lawmakers, which has the job of creating or passing statutory law. Most state legislatures are set up just like Congress. Ohio, for instance, divides its state legislature, called the General Assembly, into a senate and a house of representatives. While the names of the state legislatures may differ, their basic function is the same. That function is to make statutory law.



What kinds of legislatures do you have in your state and local area? What kinds of laws do they make? How do those laws affect you?

Law in Other Cultures

China

Although the Chinese Communist Party set up China's government in 1949, a constitution for China was not adopted until 1978. China's leaders wanted to modernize China by setting up a rule of law. In 1982, the constitution was revised. The revised constitution calls for the people to modernize agriculture, industry, the military, and science and technology.

Ever since the 1949 Communist Revolution, the rules and regulations that governed Chinese society were based on the policies of the Communist Party. The constitution was a step in modernizing the country by replacing this "rule of men" with the "rule of law." The constitution of 1982 continued China's campaign to replace the policies of party committees with a system of laws to govern its citizens.

The 1982 constitution grants Chinese citizens many civil rights and freedoms. But, in general, few laws exist to guarantee these rights. In addition, any rights that are not recognized by the constitution can be restricted as the government chooses. For instance, the government can, if it chooses, restrict where Chinese citizens may live and work.

No procedure allows Chinese citizens to challenge the constitutionality of a law. A special committee interprets the constitution and laws but has yet to challenge them. In fact, all laws passed by the National Peoples' Congress are considered constitutional. All administrative laws and regulations are also considered to be in line with the constitution.

- 1. Why did China adopt a constitution?
- 2. What are some elements of the 1982 constitution?

A statute may order people to do something. For example, a statute may require the citizens of a state to pay taxes, wear seat belts, or stay in school until they reach their eighteenth birthday. Some statutes forbid people from performing certain acts. A statute that prevents individuals from purchasing or consuming alcoholic beverages until they are 21 years old is such a statute.

As noted previously, the U.S. Constitution is the supreme law of the land. This means that a statute passed by a state legislature must not conflict with the U.S. Constitution. A state statute that conflicts with the U.S. Constitution may be declared unconstitutional.

Federal Statutes

Federal statutes are laws passed by the U.S. Congress and signed by the president. They are based on the powers given to the federal government by Article I of the U.S. Constitution. They include such things as the power to spend, tax, regulate commerce, declare war, borrow money, and set up federal courts. Statutes passed by Congress generally regulate matters that concern the nation as a whole. Like state statutes, federal statutes must also be in line with the U.S. Constitution.

Court Decisions

Most people are surprised to learn that courts make law. Court-made law is also often called case law, court decisions, and judge-made law. Courts make law through the common law tradition, by interpreting statutes, and by judicial review.

Decisions made by the highest court of any state become the law of that state and must be followed by other courts in that state thereafter. In general, if not altered by statute, these precedents will continue to rule. However, it is possible for the highest court of a state to change a line of precedent.

A second type of judicial decision making involves interpreting statutes. When a statute appears to be confusing, incomplete, or unclear, someone must figure out what that statute means. This job of interpreting statutes falls to the courts. Judges cannot interpret a statute, however, unless that statute is involved in a dispute between two parties in a lawsuit before that judge.

The courts can also decide whether laws and other government activities are in line with the Constitution. If any law or any action by a government institution violates the Constitution, a court can declare that law or that action unconstitutional—that is, make it no longer valid. The Supreme Court of the United States is the final authority regarding the constitutionality of all laws and government actions.

Administrative Regulations

Federal, state, and local legislatures sometimes find it desirable to regulate certain kinds of activities in the public interest. Legislators, however, often do not have expert knowledge of a particular field. They also do not have the time to give their complete attention to any one kind of activity. For these and other reasons, legislatures often give the power to regulate a particular kind of activity to an administrative agency. An administrative agency, often called a regulatory agency, is a department of government formed to administer particular legislation.

Administrative agencies tend to have an unusually wide range of powers. They can (1) make their own rules, (2) enforce their rules, (3) investigate violations of their rules, and (4) decide the guilt or innocence of those who violate their rules. Administrative law consists of those rules and procedures established by regulatory agencies.

The courts have ruled such agencies to be constitutional. There are, however, checks and balances on their power. The legislature that created an agency always has the power to end that agency's existence or to change its powers. Further, any final decision by an agency can always be reviewed by a court.

Chapter

1 Review



Summary

Carefully read the summary below before completing the chapter review.

1. Morality involves the values that govern a society's attitude toward right and wrong. Ethics attempts to develop the means for determining what those values should be.

- **2.** Ethical decisions can be made by relying on opinions and feelings, by applying the greatest good principle, and by following the golden rule.
- 3. Ethics tells us what we should do. The law is needed because people do not always do what they should.
- **4.** The law consists of rules of conduct established by the government of a society to maintain stability and justice in that society.
- 5. Today's law comes from five main sources: federal and state constitutions; common law; court decisions; federal, state and local statutes; and administrative regulations.
- **6.** Federal and state constitutions establish the ground rules that other laws must follow.
- 7. Statutory laws are passed by the U.S. Congress, state legislatures, city councils, or town meetings.
- 8. Courts make laws through the common law tradition, by interpreting statutes, and by deciding issues of constitutionality.
- 9. The rules and procedures set up by regulatory agencies are called administrative law.



Language of the Law

Choose the term from the list that best completes each sentence below. Then write the complete sentence on a separate sheet of paper.

cor	ecedent nmon law rality	administrative law ethics constitution	law unconstitutional	legislature statute
1.	1. A court can declare a law if it conflicts with p the Constitution.			isions in
2.	consists of rules of conduct established by the government to maintain stability and justice in society.			
3.	Once a decision has been made by the highest court in the state, other courts in that state must follow that decision, according to the law of			
4.	involves the values that govern a society's attitude toward right and wrong.			
5.	The most fundamental laws of a country make up its			
	A law passed by legislatures at the federal, state, or local level is a(n)			
7.	determines what society's values should be regarding right and wrong and creates rules to go along with those values.			
8.	The U.S. Congress, our federal, has the power to make laws.			
9.	Law based on custom and shared throughout a state or country is referred to as			
10.	regulatory ag	_ consists of those rules an encies.	d procedures established	d by



Questions for Review

Answer the following questions. Refer to the chapter for additional reinforcement.

- 1. What are three ways to make ethical decisions?
- 2. Why are laws necessary in society?
- 3. How can ethics and the law sometimes conflict?
- 4. What are five sources of law in the United States?
- 5. What is the supreme law of our country? Into what parts is it divided? What is the Bill of Rights?
- 6. At what levels of government are statutory laws passed?
- 7. Explain the meaning of common law and how it developed.
- 8. What court is the final authority regarding the constitutionality of laws at all levels of government?
- 9. What are four functions of administrative agencies?



Applying Critical Thinking Skills

Apply your understanding of the chapter concepts by answering the questions below.

- 1. You have just taken an essay exam in English class. Your close friends ask you what the questions were so they can prepare for the exam. You refuse to tell them. They get angry and walk away. Have you broken the golden rule? Should you have shown empathy? Explain.
- 2. Scan a newspaper or magazine to find a situation where an ethical decision conflicts with a legal decision. Provide alternatives to resolve it. What might be the consequences?
- 3. Go to a public library or check a local newspaper to find a newly enacted statute in your state. Study the statute, then analyze in a short paragraph how the statute will affect you.
- 4. Name three everyday situations in which knowledge of the law would be useful.
- 5. Why do you think many common law principles are still in effect today?



Applying Human Relations Skills

Choose a partner to role play the following situation:

Ed and Jerry are students living in adjoining apartments. Ed gets up early on weekday mornings for an 8:00 A.M. class, while Jerry sleeps later. Ed has become increasingly upset with Jerry for playing his stereo late at night. Jerry claims the loud music helps him study. Rather than go to the law with his complaint, Ed approaches Jerry to try to work it out.



Cases in Point

For each of the following cases, give your decision and state a legal principle that applies:

- 1. George knows that Warren, Franklin High's first string quarterback, has placed bets on several of the games in which he has played. Warren always bets that Franklin High will win, and the team has won all the games on which he has placed bets. George reasons that revealing his knowledge would hurt Warren, the team, the team's chances for the state championship, and the overall reputation of the school. Therefore, using the greatest good principle, he decides to keep quiet. Identify the flaw in George's reasoning.
- 2. Amy Adler is a psychiatrist who treats patients who suffer from a variety of mental illnesses. One of her patients is arrested by the Secret Service for writing threatening letters to the President of the United States. When the patient goes to trial, Amy is asked to testify. However, she knows that the patient does not want her to reveal the nature

- of their conversations. Identify the ethical and legal conflicts facing Amy.
- 3. Alex Barsky witnesses a mugging while walking home from school one day. Alex continues on his way instead of getting involved. Can the law force Alex to testify? What can the law do about the mugger? How does this demonstrate why law is necessary?
- 4. Lucy Demps decides to drop out of high school. However, a state law forbids minors from dropping out of school. The same statute gives juvenile court judges the right to suspend the driver's license of any minor who has dropped out of school. Lucy argues that statutes passed by the legislature may be able to forbid certain acts like stealing, but they cannot order her to attend school. Is she correct? Explain.
- 5. Angela Gannon got a speeding ticket for driving 80 miles per hour in a 65 mile per hour zone. In addition, she was cited for not wearing her seat belt, a violation of state law. One day earlier, the state supreme court had held that the seat belt law was unconstitutional. How would you decide Angela's case?



Cases to Judge

In each case that follows, you be the judge.

- 1. Ewing was a medical student at the University of Michigan. When he failed a qualifying examination, he asked for a chance to retake it. He knew that everyone else who had failed the exam was allowed to retake it. The university refused to allow Ewing to retake the exam. He sued, arguing that the university had acted unconstitutionally by depriving him of due process as promised by the Fourteenth Amendment to
- the U.S. Constitution. Can the court judge the constitutionality of a state university's action? Explain. Ewing v. Board of Regents of the University of Michigan, 742 F.2d 913 (6th Circuit)
- 2. A parent allegedly insulted his daughter's teacher in the presence of several students. The parent was charged with violating the following Kentucky state statute: "No person shall upbraid, insult or abuse any teacher of the public schools in the presence of the school or in the presence of a pupil of the school." The parent argued that the statute is unconstitutionally vague. Do you agree? Why? Com. v. Ashcraft, 691 S.W.2d 229 (Kentucky)